National Oceanic and Atmospheric Administration (NOAA) National Weather Service (NWS) Financial Assistance for Tsunami Activities Grant Application Process for Local Governments and Tribes

A. Foundation

Public Law 115-25, <u>Tsunami Warning</u>, <u>Education</u>, <u>and Research Act of 2017</u>, (TWERA) states:

§3204. National Tsunami Hazard Mitigation Program

(c) Program components

The Program conducted under subsection (a) shall include the following:

(1) Technical **and financial assistance** to coastal States, territories, **tribes**, and **local governments** to develop and implement activities under this section.

Financial assistance is provided via *NOAA/NWS Financial Assistance for Tsunami Activities* to states, territories, and state universities with representatives who serve on the National Tsunami Hazard Mitigation Program (NTHMP) Coordinating Committee. In turn, those eligible recipients may provide subawards to local governments and quasi-Government agencies.

Tribes (defined below) with land within a tsunami inundation zone are eligible to participate in the NOAA/NWS Financial Assistance for Tsunami Activities Grant Program directly. Instructions are below.

B. Definitions

A local government is defined as a county or municipality (borough, city, town, township, or village). Local Government status extends to "quasi-Government" entities like a Port Authority that operates harbor and/or port operations.

A quasi-government entity is defined as a port or harbor authority or park authority that has a coastline within a designated tsunami inundation zone or a harbor with open ocean access, and that operates in the public interest.

A tribe is defined for this grant-making process as being on the list published by the U.S. Department of the Interior, Bureau of Indian Affairs, "Indian Entities Recognized and Eligible to Receive Services from the United States Bureau of Indian Affairs." The BIA list of tribal leaders is here: https://www.bia.gov/tribal-leaders-directory
A list by state is here:

http://www.ncsl.org/research/state-tribal-institute/list-of-federal-and-state-recognized-tribes.aspx

Throughout this document, the use of the word "state" will refer to and include any of the eligible states (Section C) as well as the U.S. territories of American Samoa, Commonwealth of Northern Mariana Islands, Guam, Puerto Rico, and U.S. Virgin Islands. The District of Columbia is not included among the 28 states that compose the NTHMP per terms of TWERA.

C. Eligibility

Financial assistance grants ("grants") are awarded by NOAA and are technically supervised by NOAA's NWS. As such, these Federal Government grants are available for award or subaward only to entities within the United States and its territories and that are within the NTHMP designated 28-member zone. (See NTHMP Rules of Procedure, Appendix A.)

Eligible entities:

- A state (or state agency/state university) or territory that has at least one representative who serves on the NTHMP Coordinating Committee.
- A state (or state agency/state university) without a representative serving on the NTHMP Coordinating Committee that is willing to be a subawardee of another state.
- A tribe (defined above) with land within a tsunami inundation zone.
- A local government (defined above).
- A quasi-government entity (defined above) that has a coastline that may be affected by tsunami activity, and that operates in the public interest.

Entities not eligible to participate in the grant process:

- Special taxing districts
- School districts
- Fire districts
- Unincorporated entities
- Private, for-profit companies
- Not-for-profit organizations (such as the American Red Cross)
- Private universities
- Homeowner, civic, or business associations (e.g., Chamber of Commerce.)
- National Parks, National Seashores or any other entity of the Federal Government.

A tribe, local government, or quasi-government authority wishing to apply for financial assistance for tsunami programs must:

- Be geographically located within one of the 28 states and territories served by the NTHMP and as recognized by Public Law 115-25, Title V, §3204. A list of these <u>states</u> <u>and territories is found at this link</u>. Great Lakes Region states and provinces of Canada are not included.
- 2. Have permanently-inhabited land areas with residences and/or businesses that may be potentially inundated by tsunami activity from an ocean or tsunami run-up from the mouth of a river;
- 3. Have a Tax Identification Number (TIN) and a DUNS number and be eligible to apply for and be awarded Federal grants;

- 4. Not be prevented from receiving Federal Government grants through debarment or other legal restrictions;
- 5. Be eligible to receive pass-through funds from the state or territory of the United States; (Applies to local or quasi-government entities, only. Grant funds flow through a state or territory to local governments or quasi-government public authorities that are treated as subaward recipients of a U.S. state or territory agency or institution.)
- 6. Be eligible to receive Federal Government grant funds and manage them per terms of Federal Government grant policies and procedures.

For local government or quasi-government entities, the state or territory in which the entity is located must have the capability to grant a subaward, which is the only mechanism by which grant funds may flow to local governments or quasi-government authorities.

D. Eligible and Ineligible Activities

The <u>list of eligible and ineligible activities for which grant funds may be awarded</u> is linked here. It works with the <u>NOAA/NWS Financial Assistance for Tsunami Activities Grant</u> Guidance at this link.

E. How Eligible Entities May Apply

Contact the Principle Investigator (Tsunami Grant PI) for the state or territory of your geographic location. A list of current Tsunami Grant PIs is here.

- 1. Discuss with your corresponding state's Tsunami Grant PI determine how your entity's idea or project fits within the tsunami-related priorities of the state where you are located. It is always best to coordinate with state tsunami program activities and plans for consistency and to comply with the language of TWERA: §3204 (c) (3), "Coordination with other Federal preparedness and mitigation programs (i.e., grants to states for tsunami activities) to leverage Federal investment, avoid duplication, and maximize effort."
- 2. If the coordination process outlined above indicates that your idea or project has merit, prepare a grant proposal as follows:
 - a. Local government/quasi-government authority: If your state/territory contact agrees that your project or idea merits consideration, you will be asked to prepare a "Grant Proposal Package" (See, E.3 below), complete the required documents, and send them to your state/territory Grant PI for their consideration for incorporation into that state/territory's grant application. Local grant proposals may not be submitted to NWS directly.
 - b. Tribe: A "Grant Proposal Package" (See, E.3 below) can be requested directly from the NOAA/NWS Tsunami Program by sending an email to: nws.tsunamigrants@noaa.gov, and it can be submitted directly to the NWS.

- 3. Grant Proposal Package: The package consists of these files:
 - a. Project Narrative (template available on request)
 - b. Budget Spreadsheet (template available on request)
 - c. Budget Explanation (template available on request)
 - d. Copy of Negotiated Indirect Cost Rate Agreement (if entity has one)
 - e. Letter(s) of support are not required, but can be submitted to demonstrate support and coordination and will be considered during proposal review.
- 4. Obtain any backup documentation that justifies cost estimates and breakdowns/details, if available, for example, price quotes from vendors, copies of email dialogue, about cost estimates and pricing, etc.
- 5. If the tribe, local government, or quasi-government authority has a Negotiated Indirect Cost Rate Agreement (NICRA), provide the most recent version as part of your grant proposal.

F. Grant Application Schedule:

Note: This schedule is subject to change based on Congressional budget appropriations or other unforeseeable factors.

October until as late as December 31:

- a. Local government/quasi-government authority: Submit grant proposal documents to the appropriate state, territory, or NTHMP region (Gulf Coast or East Coast) contact as listed on the list of Tsunami Grant PIs.
- b. Tribe: Submit Grant Proposal documents to NOAA NWS Tsunami Program via email to nws.tsunamigrants@noaa.gov. The NWS Tsunami Program will coordinate the review by corresponding with the appropriate state(s) to comply with TWERA's requirement to avoid duplication as well as to maintain consistency with overall state tsunami priorities. (State representatives have review input, but NWS has decision authority to consider a tribal grant proposal, not the state.)

November to January: The receiving entity provides feedback to the applicant about the grant proposal. The following criteria are considered:

- a. How well the project fits the overall goals, objectives, and priorities for tsunami preparedness, mitigation, mapping, and/or warning coordination for the nation;
- b. Targeted consistency with the priorities described in the *NTHMP Strategic Plan*;
- c. Adequacy and sufficiency of information that explains the project and its proposed budget;
- d. If the budget is reasonable, expenses are justified, and costs are broken out where required; and
- e. The merits of the project considering multiple competing priorities with limited funding.

State/Territory Tsunami Grant PIs may serve or appoint a team for further review and vetting of grant proposals, as long as results of the vetting process are provided to the NWS on or before December 31.

If a local government/quasi-government authority grant proposal merits consideration for inclusion in the NTHMP Partner's full application, the NTHMP partner will explain further requirements and the process that will follow on the <u>National Grant Schedule</u>.

G. Pre-Application Process

NTHMP state partners and tribes are required to submit their respective grant proposals in the form of a "pre-application" in two rounds.

The first pre-application package is due to NWS Tsunami Program by the second week of January. The NWS does a quick review to ensure compliance with Department of Commerce Grants Policies, other general Federal Government grants policies, alignment with the goals and strategies of the NTHMP Strategic Plan, and other administrative considerations.

Feedback on the first pre-application is provided by the third week of January. Applicants are given time to review the feedback and coordinate with colleagues during a scheduled inperson or electronic NTHMP meeting. Meeting notices are posted on the NTHMP website.

The second round of grant pre-applications that reflect modifications, adjustments, or changes from the first round, are usually due in late February.

The NWS appoints a Federal Grant Review Panel that does a full merit review of all grant pre-applications received. The Panel provides recommendations to NWS leadership for entities, projects, and tasks to be included in final grant applications.

Upon NWS management approval of the Panel's recommendations, applicants are provided the results with instructions on what to include in a final grant application. Final applications are due via the Federal Government grants portal, grants.gov, by the end of May. Because this is a closed grants process, eligible applicants will be sent a link and instructions on how to submit a final grant application package via the grants.gov portal. This grant application will not be publicly visible on grants.gov.

Grant applications undergo thorough review by NOAA Grants Management for awards to be offered in August for a period of performance to begin September 1, for up to 24 months.

H. General Notes

The amount of financial assistance available through grants depends on what Congress appropriates to the Department of Commerce National Oceanic and Atmospheric Administration and its National Weather Service.

Financial assistance is awarded as grants to state or territory governmental agencies or to Indian tribal governments that are registered in the NOAA grants system. State and territory governmental agencies may issue subawards to eligible local governments or quasi-governmental entities.

There is no cost sharing or matching required for these grants; however, cash or in-kind match support is important to identify if provided, because activities where there are matching funds available are awarded bonus points on score sheets during the proposal review by the Federal Grant Review Panel.

Local government and quasi-government representatives can get more information from your respective state, territory, or regional representative who serves on the NTHMP Coordinating Committee or from a Tsunami Grant PI.

Representatives from tribes can get more information by contacting a <u>state or regional</u> <u>partner</u> or by sending an email to <u>nws.tsunamigrants@noaa.gov</u>.

I. Revision History

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